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Have central cities come back?

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ABSTRACT

Did the residents of large central cities really experience a rebound in their economic fortunes since the 1980s? Much has been made of the revival of distressed cities during the 1990s, yet how much of this asserted revival really worked its way down to residents? We find that residents of distressed central cities were, more often than not, worse off in 2000 than they were in 1980. We first construct a four-variable index of the economic well-being of central city residents, called the Municipal Distress Index, for the 98 central cities that had at least 125,000 residents in 1980 with metropolitan area populations of at least 250,000. We then compare the change in the economic well-being of the residents of the 33 cities with the lowest index scores in 1980 against (1) their own performance over this time period, (2) the performance of the 65 non-distressed central cities, and (3) the performance of the nation. In the third section we build regression models of change in the index and of each of the components of the index to determine what accounts for the improved economic well-being of city residents. In the last section of the paper we examine the residuals of the models to find out which cities performed much better and worse than expected in terms of promoting the economic well-being of their residents. The residual analysis is offered as an objective means for selecting places for case study.

Introduction

The decade of the 1990s was heralded as the decade of city comeback in the popular press (see, for example, Grogan and Proscio, *Comeback Cities*). Using data assembled for a project funded by the Fannie Mae Foundation we assess the extent to which cities can be said to have “come back” (Wolman, Hill, & Furdell). We take cities that were distressed in 1980, according to an index of municipal distress that we construct, and compare their performance during the 1980s and 1990s to that of the nation as a whole and to cities that were not distressed at the beginning of the 1980s. Did “distressed” cities come back? To what extent did cities that were the most distressed in 1980 continue to be distressed in 2000?

We then examine the performance of all cities over 125,000 in population and ask, which cities *did* perform above the national average during the two decades and what were the characteristics of these cities? We utilize regression analysis to predict city performance based on economic and social structure, while controlling for regional trends affecting the economy. Finally, we examine cities that performed better and worse than expected given our regression model and speculate why their actual performance differed substantially from what the model predicted.

Identifying Cities with Economically Distressed Populations: The Municipal Distress Index

We begin by measuring distress in both 1980 and 2000 using a composite index of municipal level of distress for all cities that had populations of more than 125,000 in 1980 and were in MSAs with populations of more than 250,000 (n=98). The index is made up of standardized values¹ of four indicators of municipal distress:

- Poverty rate
- Unemployment rate
- Change in population over the preceding decade
- Median household income.

All income figures used in the study are adjusted for differences in the cost-of-living among metropolitan areas in 1980 and again in 2000. Typically these differences are not accounted for because cost-of-living indices for all metropolitan areas are not readily available. However, not accounting for cost-of-living ignores differences in the buying power of residents across metropolitan areas and, therefore, distorts measures of their relative well-being. (For a description of the methodology used to adjust income figures for cost-of-living, see Appendix 2.)

Cities in the bottom third of the municipal distress index distribution are designated as distressed (n=33). (See Table 1 for a list of cities and their 1980 and 2000 distress index scores.)

¹ For a description of our standardization methodology, the Median-score, see Appendix 1.

Comparing the Performance of Distressed Cities

The next step is to examine the performance of these distressed cities during the 1980s and 1990s to determine whether they have really “come back.” We begin by noting that the Pearsonian correlation between the 1980 distress index and the 2000 distress index was 0.86, indicating that, on average, city distress relative to other cities did not change much over the 20-year period.

Compared to themselves

There are several ways to assess whether cities have “come back,” the first of which is to ask whether distressed cities were better off in 2000 than they were in 1980 according to a set of performance measures. Looking first at the indicators used in our municipal distress index, the set of distressed cities was actually worse off in 2000 than they were in 1980. These cities lost an average of 8.5 percent of their populations, and real median household income fell by an average of 6 percent. The average unemployment rate climbed from 9.4 percent to 10.7 percent, and average poverty rate increased by 2.4 percentage-points. The picture looks less dim, however, if we move beyond the indicators in our distress index and examine some additional measures of the economic well-being of city residents. Real per capita income in the distressed cities, for example, rose by an average of 9.9 percent over the two decades, average labor force participation rose by 1.3 percentage-points, and the number of jobs in the cities’ MSAs rose by an average of 31.7 percent. (See Table 2)

Of course, not all cities followed the average performance patterns. New York’s population grew by 13 percent and Oakland’s by 18 percent. Real median income rose by more than 31 percent in Atlanta, and more than 13 percent in New Haven and Norfolk. In Flint, the unemployment rate fell by 7 percentage-points between 1980 and

2000. Jackson, Mississippi, went from having an unemployment rate almost 4 percentage-points higher than the 1980 central city average of 9.4 percent to a rate 2 points below the 2000 average, and Boston and Norfolk both had below-average unemployment rates in both years. Newark and Atlanta both saw significant decreases in their poverty rates (-4.4 percent and -3.1 percent, respectively), but both were still above the average in both years. Akron was well below the average poverty rates in both years.

On those indicators not included in our index of municipal distress, Atlanta saw a 68 percent increase and Cincinnati a 31 percent increase in real per capita income (adjusted for cost-of-living). Akron, Atlanta, and Cincinnati all went from having labor force participation rates around the average in 1980 to being well above the average in 2000. Atlanta experienced job growth of more than 116 percent, and Oakland saw job growth exceed 58 percent.

Several distressed cities showed improvement on multiple performance measures from 1980 to 2000. All distressed cities experienced some job growth, but Boston also improved on every other indicator of performance except the unemployment rate. Atlanta and Norfolk saw improvements on all indicators except population and unemployment rate; Cincinnati and Louisville improved on all measures but poverty rate and population; and Jersey City only failed to improve on the unemployment rate and median household income. (See Table 3 for a list of distressed cities and their successes on individual performance measures.)

Compared to Non-distressed Central Cities

So while some cities performed better than the average on individual indicators, distressed cities in general seem to have become more, not less, distressed between

1980 and 2000. However, a better way to assess the performance of these cities is to compare them to that of non-distressed cities over the same time period. Did all cities decline in performance overall, or did distressed cities fall further behind? The performance measures indicate that the latter is the case; the economic position of residents of large central cities that were distressed in 1980 deteriorated over the next 20 years compared to the economic position of residents of the population of large central cities that were not distressed in 1980.

While the population of distressed cities fell, non-distressed cities experienced an average population growth of 27 percent. No single distressed city's growth equaled the average growth of non-distressed cities. The average poverty and unemployment rates for both the distressed and non-distressed cities rose over the two decades, but in each case the distressed cities experienced a larger increase. Again, no distressed city had a poverty rate or an unemployment rate below the average rates of non-distressed cities in 2000. And while real median household income fell for distressed cities, non-distressed cities had an average increase of 3 percent. In this case, however, several distressed cities had increases in median household income that were larger than the average increase for non-distressed cities (Atlanta, Baltimore, Boston, Cincinnati, Louisville, New Haven, New Orleans, Norfolk, and St. Louis).

At first blush distressed central cities appeared to make progress on a number of indicators of the economic well-being of their residents when examined in isolation. However, when the performance of these cities is compared to non-distressed cities their accomplishments begin to pale. The other performance measures that looked promising when examining only distressed cities are less so when compared to the performance of non-distressed cities. Labor force participation increased at a greater

average rate for distressed cities than for non-distressed, but in 2000 the average labor force participation rate for distressed cities was still almost six percentage-points lower than the average for non-distressed cities. And though per capita income rose on average for distressed cities, the average increase for non-distressed cities was almost twice as large. There were several distressed cities, however, in which per capita income increased by more than the average increase for non-distressed cities (Atlanta, Birmingham, Cincinnati, Louisville, New Haven, New Orleans, Norfolk, and St. Louis). Finally, while employment grew in the metropolitan areas of distressed cities, the rate of growth was half that experienced in metropolitan areas of the non-distressed cities. In fact, the rate of job growth in only one metropolitan area of a distressed central city, the Atlanta MSA, exceeded the average rate of job growth for non-distressed cities between 1990 and 2000.

Compared to the nation as a whole

As the above indicates, not only did distressed cities become more distressed according to several performance indicators, they fell further behind non-distressed cities on income measures and job growth. This method of comparison, however, does not tell us how distressed cities performed relative to the nation as a whole, which is a third way of looking at whether cities have “come back.” Turning once again to our distress indicators, the population of the 98 large central cities increased by an average of 14.8 percent, and the national population increased by 24.2 percent, almost twice as fast. However, the non-distressed cities grew slightly faster than the nation, indicating that the cities’ poorer performance on this indicator can be ascribed completely to the population loss of distressed cities. Similarly, median household income for the nation and for the set of non-distressed cities increased by 3 percent while real median

household income decreased on average for all cities, meaning that it was primarily the distressed cities that saw a decrease in household income from 1980 to 2000.

Large central cities also lagged the nation in both poverty and unemployment rates. The national unemployment rate, already lower than the average unemployment rate for all cities, fell by 1.3 percentage-points over the two decades, while it stayed roughly the same for non-distressed cities and increased an average of 1.4 percentage-points for distressed cities. The national poverty rate was 12.4 percent in both 1980 and 2000, but the average poverty rate for all cities rose by more than 2 percentage-points, from 16.5 to 18.6. Cities' poor performance in comparison to the nation as a whole was not universal, however. Twenty-four cities, all non-distressed in 1980, had unemployment rates below the national average in 2000,² and 14 cities, again all non-distressed in 1980, had poverty rates below the 2000 national average.³

The only performance measure on which both groups of cities improved relative to the nation was per capita income. National real per capita income fell by more than 5 percent, while it increased by an average of 15 percent for cities. However, when adjusted for cost of living, average per capita income in cities was still well below the national average in 2000. Cities also held their own on labor force participation. The national labor force participation rate increased more over the two decades than did the average rate for cities, but the difference between the average rate for cities and the national rate in 2000 was small (63.3 percent and 63.9 percent, respectively). In fact, the average labor force participation rate for cities in 2000 was 1.3 percentage-points higher than the national average. Finally, the number of jobs in cities' MSAs grew more

² Albuquerque, Anaheim, Austin, Charlotte, Colorado Springs, Columbus, Denver, Honolulu, Indianapolis, Jacksonville, Lexington-Fayette, Madison, Minneapolis, Nashville, Oklahoma City, Orlando, Phoenix, Raleigh, San Diego, San Francisco, San Jose, Seattle, Tulsa, and Wichita.

than 9 percent faster than in the nation. Distressed cities, however, experienced much slower job growth than the nation, indicating that the cities' relative good performance is due to the high rate of job growth in the non-distressed cities.

Overall, cities failed to catch up to the rest of the nation, or in some cases fell even further behind. In the next section regression analysis is used to model city performance in 2000 and over the two decades from 1980 to 2000.

Predicting Performance Using Regression Analysis

What part do cities' economic and social structures play in determining their performance? In the regression models, we test how well these structural factors predict city distress, controlling for region⁴ and population size. The economic structure variables of interest are the percent of the labor force that is in manufacturing and the percent in finance, insurance, and real estate (FIRE). The social structure variables are the percent of the population that is dependent, defined here as persons aged 17 or below and 65 or above, and the percent of the population with at least some college. (See Table 4 for a description of all variables.)

We expect that cities with a higher percentage of jobs in manufacturing and FIRE, a higher percentage of the population with some college, and a lower percentage of the population that is dependent will be less distressed.

In Model 1, these variables are used to predict 2000 distress index scores (see Table 5 for complete regression results), controlling for level of distress in 1980 (di80_col). The adjusted-R² for this model is an impressive 0.81. The coefficient on the 1980 distress index is highly significant with a p-value of 0.000 and has an extremely large effect, with a one point increase in 1980 distress index score leading to a 0.65

³ Charlotte, Colorado Springs, Des Moines, Greensboro, Honolulu, Indianapolis, Jacksonville, Las Vegas, Omaha, Raleigh, San Francisco, San Jose, Seattle, and Wichita.

increase in 2000 distress index score. (An increase in the distress index indicates a reduction in distress.) This indicates that distress in 1980 is a very good predictor of distress in 2000, showing path dependence at work—it is difficult for residents of large central cities that are distressed to break out of the historical path of their recent economic history.

The natural log of population and the percent of the adult population with some college education are not statistically significant in this model, but both economic structure variables are significant, with positive changes in these variables relating to a decrease in city distress. On the whole region did not play a major role in the performance of large economically distressed central cities. Only the New England regional dummy variable is significant in this model: being in this region is related to a decrease in the 2000 distress index of 0.59, or a greater likelihood of the municipality being in distress.

In Model 2, we attempt to predict the change in the distress index score from 1980 to 2000 using the change in our structural variables over that time period, again controlling for region, population size, and level of distress in 1980 and adding a control for the change in the number of jobs in the cities' MSAs. (See Table 6) The model therefore predicts *relative change* in distress as opposed to level of distress. The percentage-point change in FIRE and the percent change in the number of jobs in the MSA are statistically significant and positively related to the dependent variable, meaning a higher increase in the percentage in FIRE and faster job growth in the MSA translate into higher distress index scores, or a lower level of municipal distress. The change in the dependent population is significant and negatively related to change in

⁴ Regional definitions are listed in Appendix 3.

the distress index, as is the level of distress in 1980, which means that higher distress in 1980 and increases in the dependent population from 1980 to 2000 led to higher levels of municipal distress in 2000. However, the lower adjusted-R² of 0.48 indicates that much of what causes changes in distress is not included in the model. The Inland Southeast regional dummy variable is significant, with being in the region related to an increase in municipal stress over the two decades.

Models 3 through 7 look at how well economic and social structure predicts changes in the individual components of the index of municipal distress in order to determine which aspects of distress are most affected by these factors. In Model 3, the dependent variable is the percentage-point change in poverty rate from 1980 to 2000 and the independent variables are changes in the structural variables. Poverty rate in 1980 and change in unemployment rate are added to the model as controls. (See Table 7) The percentage-point change in the dependent population is the only significant variable in the model, and is positively related to the dependent variable, indicating that the poverty rate increases as the percent of the population that is dependent (under age 18 or over age 64) increases. The model has a low adjusted-R² of 0.36, and so does not do a particularly good job of predicting changes in the poverty rate of cities. No regional dummy variables are significant in Model 3.

In Model 4, change in unemployment rate is the dependent variable, and the unemployment rate in 1980 acts as a control. (See Table 8) The adjusted-R² is a much higher than in the previous model, 0.48, meaning that the model does a better job of predicting changes in unemployment than changes in poverty rates. Once again the economic structure variables are again not significant, nor is the change in the dependent population. However, the change in the percent of the adult population with

some college education is statistically significant and negatively related to the dependent variable, meaning that as the percent of the adult population with some college education increases, the unemployment rate decreases. The unemployment rate in 1980 is also significant with a p-value of 0.000, and is negatively related to change in unemployment. This suggests that cities with higher unemployment in 1980 showed more improvement than those with lower rates, indicating that the demand side of the labor market responded to labor availability (which is a regression to the mean effect). Again, no regional dummy variables are significant.

With an adjusted-R² of 0.66, our model does an even better job predicting changes in real median household income, controlling for 1980 median income. (See Model 5, Table 9) Change in manufacturing is highly significant and positive, and change in the dependent population is also significant and negative. Both have large effects: a 1 percent increase in the percent of the population in manufacturing leads to a 0.84 percent increase in median household income, and a 1 percent decrease in the percent of the population that is dependent leads to a more than 1.3 percent increase in median household income. Change in the number of jobs in the MSA is also significant and is positively related to change in median household income, though the size of the effect is smaller. The Northern Mideast regional dummy variable is significant in this model, and is negatively related to changes in median household income.

Labor force participation is also well-predicted by our model, with an adjusted-R² of 0.63. Controlling for labor force participation rates in 1980 and for changes in unemployment rates, the coefficients on change in manufacturing, dependent population, and some college are all statistically significant and have the expected signs. (See Model 6, Table 10) The labor force participation rate in 1980 is also

significant and negatively related to the dependent variable, suggesting that cities with lower labor force participation in 1980 showed more gains (again, regression to the mean). Several regional dummy variables in the South and West were also significant (Coastal Southeast, Far West, Inland Southeast, and Southwest), which means that those regions experienced other, unaccounted-for, trends during the two decades that influenced participation in the labor force.

Again showing that economic and social structure is a good predictor of income measures, the change in real per capita income model (See Model 7, Table 11) has an adjusted- R^2 of 0.68. As with median household income, change in the percentage of adults with some college education and job growth are both significant and positively related to changes in per capita income. Change in the percentage of adults with some college education has a particularly large effect, with a 1 percent increase in the percent of the adult population with at least some college leading to a 1.7 percent increase in per capita income. The Northern Mideast and New England dummy variables are also significant and have extraordinarily large effects. Being in the New England region means a more than 12.6 percent decrease in change in per capita income, while being in the Northern Mideast region leads to an 14.8 percent decrease in change in real per capita income.

Overall, the economic and social structure variables seemed to be good predictors of the income measures (change in real per capita income and change in median household income) and in the change in the labor force participation rate. However, they were not as successful at predicting the unemployment rate and were even less successful at predicting poverty rates. Next we conduct a residuals analysis

of our models to see which cities performed better or worse than their regions, population size, and economic and social structures would have predicted.

Analyzing the Residuals

In this section, we examine both the positive and negative residuals from our regression models to identify cities where either the economy or public policies influenced the economic well-being of city residents in unanticipated ways. In this research we use the residuals as a measure of our ignorance.

Even though there is no obvious specification error in our model and the model performs well, relatively large residuals exist. Are they just random error or do they represent non-random, but idiosyncratic, effects of public policies, economic performance, and other factors? We suspect that these residuals represent local economic development context, public administrative practices, the effectiveness of local public investment and policies, and the performance of local investment and business. None of these “omitted variables” can be captured in the model because the data do not exist, a set of dummy variables that could conceivably capture a long list of policies could never be supported by the number of cases in our population and the actions and activities that result in high and low-performance cities are not know *a priori*.

The residuals measure our lack of understanding as to why particular cities performed unusually well or unusually poorly, but that ignorance can be overcome through case study. A systematic analysis of the residuals is a research method, or technique, for identifying places what public policies or practices could make a difference, positively or negatively, in the economic well-being of local residents. (We have not conducted such case studies for this paper, but we hope to in the future.)

We begin the analysis of the residuals with Model 2, which looks at change in city performance over time from 1980 to 2000 (See Table 13). Fort Wayne, Rockford, and Las Vegas all had residuals that exceeded two standard deviations, meaning these cities performed far better than would have been predicted by the change in economic and social structure. St. Louis and Milwaukee, on the other hand, had residuals that were more than two standard deviations below the mean,⁵ indicating they performed much worse than predicted by the model.

In Models 3 through 7, which examine changes in the individual components of the index of municipal distress, several cities exceeded one standard deviation on more than one model. Tables 14 through 18 list the standard deviations of the residuals from the regression equations that model the change in each of the components of the municipal distress index. Table 19 lists those cities that performed substantially better than predicted in at least two of these models. New Haven far exceeded expectations, with standard deviations of more than two standard deviations above the mean in the two models that probe changes in income—percent change in real median household income (Table 16) and percent change in real per capita income (Table 18) . San Antonio also performed better than predicted, exceeding 1.5 standard deviations in the income models and one standard deviation in the model that predicted change in poverty rate (Table 14). Memphis and Norfolk did better than predicted on changes in poverty rate, median household income, and labor force participation rate (Table 17), while Fort Wayne exceeded expectations on changes in the poverty rate, unemployment rate (Table 15), and median household income. And Rockford

⁵ The arithmetic mean for the residuals is always zero when using OLS regression.

exceeded 1.5 standard deviations in the models that predicted changes in the unemployment rate, median household income, and per capita income.

At the other end of the spectrum, Spokane, Tucson, and New York all performed worse than expected by at least two standard deviations on the model of the change in real per capita income and in median household income. Spokane also underperformed on the model of the change in the unemployment rate. (See Table 20 for cities that performed worse than expected on at least two of the change in performance measures models.) Providence underachieved by at least one standard deviation on every performance measure except change in unemployment rate. Both Phoenix and Richmond did worse than predicted on the change in income measures, while Phoenix also underperformed in the change in the poverty rate and Richmond in changes in both the poverty and labor force participation rates. Finally, St. Louis and Milwaukee performed worse than expected on changes in the poverty and unemployment rates, with St. Louis also underachieved in terms of change in the labor force participation and Milwaukee on change in per capita income.

Explaining Over- and Underperformance

What might explain why some cities performed substantially better or worse than the models would have predicted? One obvious possibility is that cities (or their states) engaged in actions that served to improve or decrease performance, or possessed institutional or structural characteristics that facilitated or impeded performance.⁶ As mentioned above, only case studies can establish why these cities performed unusually

⁶ It is also possible that there are other characteristics that were not included in our regression equations, particularly the product in which the area specializes. This would require using 3- or 4-digit SIC codes, which would be impossible to include given the number of cities. When our case studies are conducted, these characteristics along with policy effects will be more easily examined.

well or badly. There are three sets of explanatory factors that would have to be probed using qualitative research techniques:

(1) State and local public policies. Were there a set of public investments, policy innovations, or institutional structures that made places perform unusually well — such as public education programs or workforce investments, receptivity to immigrants, physical investments to attract export dollars (such as visitors), or a set of housing or neighborhood investments that changed the position of the city in regional housing markets. The converse of these policy actions holds as the working hypotheses for those places that performed unusually poorly.

(2) Economic development context. Investment and economic development outcomes are guided by more than a mixture of land, labor, and capital that are poured into a black box that result in a set of outcomes in the product and factor markets. Tastes in living arrangements, politics, and class arrangements all affect these outcomes, as does the efficiency of the public sector and the psychology that directs flows of investments. Hill has dubbed these ingredients in economic development success or failure “context.”⁷ In the product markets economic context is the aggregation of the competitive strategies of the city’s and the region’s export business establishments and the age of the region’s product on the product cycle. Economic development investments are also guided by the five components of APPLE—i) **A**ttitudes towards risk taking, ii) **P**ersonalities and motives of those who maintain the civic agenda including (leadership styles), iii) **P**ublic sector efficiency and effectiveness, iv) **L**abor-management relations and the structure of the labor market, and v) **E**lastic civil society, its strength, flexibility, and the permeability of its social structure.

⁷ Hill, Edward W. (forthcoming) *The Fundamentals of Economic Development*. The Knight Foundation

(3) Economic efficiency. The residents of some distressed central cities may benefit (or be penalized) by unusually successful or unsuccessful businesses, industry clusters, or strategic private sector investments that drive up demand in the labor markets.

The Ecological Fallacy and Three Possible Outcomes

There is the possibility that the ecological fallacy can be at play in interpreting these data. Naïve readers may infer that by comparing the economic well being of city residents over time we are dealing with the same set of residents. Residential mobility, consumer choice, and the regional nature of labor markets and their accompanying housing markets render this interpretation of the data to be false. Assume for a moment that a central city has an unusually proficient private sector; good jobs are created with functioning job ladders so that low income workers, and later their children when they enter the labor market, earn relatively high incomes. Can the central city retain those earners and their families with regionally competitive residential environments and amenity packages (including schools and public safety) at reasonable tax-cost? Central cities may contain educational systems, that combine with industries and employers, to produce unusual social mobility that propel families into nearby suburbs only to be replaced by a new set of low-income city residents.

There are three possibly outcomes from our proposed case studies.

A mayor's dream: The city has an unusually efficient private sector that propels residents up the ladder of social mobility and the city is in the competitive position to retain residents as their incomes increase.

A mayor's nightmare: The city is unusually inefficient with a set of policies and practices that repel investment. Employers view central city locations as places that do

not lower their operating costs, increase their revenues, or do not provide them an advantage in the labor market and suburban locations are more efficient.

A mayor's dilemma: The city is competitive as a place to do business and residents make economic progress, but the city offers inferior residential service packages and those who are moving up on the social ladder act in their own best interest and in their family's best interest and move out to suburban communities. The challenge to the long-term health of central cities is that over time the third scenario will become the second.

What are the public policies and actions that produce the first scenario rather than the second or third? What lies behind the unusual success of Las Vegas (other than its unique industrial base and tax structure), Fort Wayne, San Antonio, and Rockford? Can these outcomes be replicated? At the other end of the spectrum what caused the unexpected poor performance of Chattanooga, Gary, Milwaukee and Hartford? What mistakes were made, and can they be avoided by other polities?

TABLE 1: Distress index scores by city, 1980 & 2000 (continued on next page)
 High values indicate relatively low levels of economic distress

City	Distress index 1980	Rank by 1980 distress index	Distress index 2000	Rank by 2000 distress index
Lexington-Fayette, KY	1.91	1	0.87	12
San Jose, CA	1.53	2	1.13	6
Anaheim, CA	1.44	3	0.63	23
Colorado Springs, CO	1.39	4	1.57	3
Charlotte, NC	1.21	5	1.61	2
Houston, TX	1.20	6	0.41	36
Raleigh, NC	1.18	7	1.49	5
Phoenix, AZ	1.15	8	1.08	8
Honolulu, HI	1.12	9	0.32	39
Wichita, KS	1.03	10	0.92	11
Tulsa, OK	1.01	11	0.51	28
Austin, TX	0.98	12	1.56	4
Oklahoma City, OK	0.85	13	0.64	21
Albuquerque, NM	0.84	14	0.71	15
Las Vegas, NV	0.81	15	2.21	1
Nashville-Davidson, TN	0.75	16	0.68	17
Little Rock, AR	0.72	17	0.47	30
Dallas, TX	0.69	18	0.46	31
Des Moines, IA	0.67	19	0.56	26
Madison, WI	0.65	20	0.64	22
Greensboro, NC	0.65	21	0.92	10
Corpus-Christi, TX	0.64	22	0.44	34
Riverside, CA	0.63	23	0.32	38
Fort Lauderdale, FL	0.60	24	0.15	45
San Diego, CA	0.58	25	0.46	32
Tucson, AZ	0.56	26	0.28	40
Chattanooga, TN	0.55	27	-0.15	54
Omaha, NE	0.50	28	1.08	7
Jacksonville, FL	0.45	29	0.98	9
Orlando, FL	0.44	30	0.56	27
Fort Worth, TX	0.43	31	0.61	24
Evansville, IN	0.41	32	0.05	46
Baton Rouge, LA	0.40	33	-0.51	64
Seattle, WA	0.40	34	0.59	25
Montgomery, AL	0.36	35	0.23	44
Indianapolis, IN	0.35	36	0.70	16
Shreveport, LA	0.33	37	-0.52	68
Denver, CO	0.25	38	0.68	18
Worcester, MA	0.25	39	-0.11	49
Minneapolis, MN	0.21	40	0.24	42
Columbus, OH	0.21	41	0.64	20
Kansas City, MO	0.14	42	0.32	37
Milwaukee, WI	0.10	43	-0.71	74
San Antonio, TX	0.09	44	0.75	14
Fresno, CA	0.08	45	-0.52	67
Portland, OR	0.08	46	0.66	19
Tacoma, WA	0.05	47	0.23	43
San Francisco, CA	0.04	48	0.50	29

Table 1: continued

City	Distress index 1980	Rank by 1980 distress index	Distress index 2000	Rank by 2000 distress index
Spokane, WA	0.01	49	-0.11	50
Sacramento, CA	-0.01	50	-0.08	48
Lansing, MI	-0.01	51	-0.15	53
El Paso, TX	-0.04	52	-0.12	51
Stockton, CA	-0.05	53	-0.53	69
Los Angeles, CA	-0.05	54	-0.51	65
Tampa, FL	-0.06	55	0.00	47
Salt Lake City, UT	-0.07	56	0.46	33
Memphis, TN	-0.08	57	-0.13	52
Mobile, AL	-0.08	58	-0.29	58
Springfield, MA	-0.08	59	-0.83	75
Fort Wayne, IN	-0.08	60	0.80	13
Knoxville, TN	-0.16	61	-0.25	56
Grand Rapids, MI	-0.17	62	0.26	41
Rockford, IL	-0.23	63	0.42	35
Washington, DC	-0.24	64	-0.68	72
Toledo, OH	-0.28	65	-0.34	60
Pittsburgh, PA	-0.30	66	-0.88	77
Oakland, CA	-0.35	67	-0.32	59
Rochester, NY	-0.40	68	-1.06	86
Boston, MA	-0.41	69	-0.28	57
Norfolk, VA	-0.42	70	-0.39	61
Jackson, MS	-0.44	71	-0.64	71
Richmond, VA	-0.45	72	-0.52	66
Akron, OH	-0.46	73	-0.24	55
Syracuse, NY	-0.47	74	-1.23	89
Philadelphia, PA	-0.56	75	-1.03	84
Chicago, IL	-0.60	76	-0.44	62
Louisville, KY	-0.61	77	-0.50	63
Miami, FL	-0.64	78	-1.37	91
New Orleans, LA	-0.69	79	-1.01	82
Providence, RI	-0.70	80	-1.01	83
Cincinnati, OH	-0.71	81	-0.62	70
Bridgeport, CT	-0.77	82	-0.97	81
New York, NY	-0.88	83	-0.93	79
Baltimore, MD	-0.90	84	-0.97	80
Hartford, CT	-0.94	85	-2.19	98
New Haven, CT	-1.00	86	-1.45	93
Dayton, OH	-1.01	87	-0.93	78
St. Louis, MO	-1.04	88	-1.21	88
Birmingham, AL	-1.07	89	-1.12	87
Atlanta, GA	-1.09	90	-0.86	76
Jersey City, NJ	-1.10	91	-0.69	73
Gary, IN	-1.14	92	-1.61	96
Cleveland, OH	-1.23	93	-1.33	90
Paterson, NJ	-1.45	94	-1.05	85
Buffalo, NY	-1.46	95	-1.50	95
Flint, MI	-1.68	96	-1.38	92
Detroit, MI	-1.98	97	-1.49	94
Newark, NJ	-2.30	98	-2.07	97

TABLE 2: Average performance indicators, 1980-2000

Indicator	Distressed cities			Non-distressed cities			All cities			National		
	1980	2000	Avg % Δ	1980	2000	Avg % Δ	1980	2000	Avg % Δ	1980	2000	Avg % Δ
Population (in thousands)	661.9	647.4	-8.5	396.2	499.1	26.6	485.7	549	14.8	226542	281422	24.2
Median household income	12379	11556	-6.11	15530	15955	3.1	14469	14474	-0.03	17710	18258	3.1
Per capita income	6015	6655	9.9	7351	8681	18.1	6901	7998	15.3	9940	9386	-5.6
Unemployment rate	9.4	10.7	1.4	6.6	6.7	0.1	7.56	8.03	0.5	7.1	5.8	-1.3
Labor force participation rate	58.1	59.4	1.4	64.1	65.2	1.1	62.1	63.3	1.2	62	63.9	1.9
Poverty rate	21.2	23.6	2.3	14.1	16	2	16.5	18.6	2.1	12.4	12.4	0
Jobs by place of work (in thousands)	1031	1363	31.7	593.1	981.7	71.3	740.5	1110	57.9	110443	164174	48.7

TABLE 3: Distressed cities' success on performance indicators⁸

x = city improved on the performance indicator between 1980 and 2000

CITY	Population ⁸	Unemployment	Median household income	Poverty rate	Labor force participation	Per capita income
Akron		x			x	
Atlanta			x	x	x	x
Baltimore			x			x
Birmingham		x			x	x
Boston	x		x	x	x	x
Bridgeport				x	x	
Buffalo					x	x
Chicago				x	x	x
Cincinnati		x	x		x	x
Cleveland					x	x
Dayton		x			x	x
Detroit		x			x	
Flint		x			x	
Gary		x				x
Hartford						
Jackson		x				x
Jersey City	x			x	x	x
Louisville		x	x		x	x
Miami	x					x
New Haven			x		x	x
New Orleans			x		x	x
New York	x				x	
Newark				x		
Norfolk			x	x	x	x
Oakland	x				x	
Paterson	x			x		
Philadelphia					x	x
Pittsburgh					x	x
Providence	x					
Richmond					x	x
Rochester					x	x
St. Louis			x		x	x
Syracuse					x	x

⁸ Job growth is not included because all distressed cities experienced job growth during the two decades.

TABLE 4: Description of variables

Variable	Description
chgcoll	Percentage-point change in percent of city residents with at least some college, 1980-2000
chgdepend	Percentage-point change in percent of residents age 17 or under and 65 or over, 1980-2000
chgdi_col	Change in municipal distress index score, adjusted for cost-of-living differences, 1980-2000
chgfire	Percentage-point change in percent of labor force in finance, insurance, and real estate, 1980-2000
chgjobs	Percent change in the number of jobs in city's MSA, 1980-2000
chglabfrc	Percentage-point change in labor force participation rate, 1980-2000
chgman	Percentage-point change in percent of labor force in manufacturing, 1980-2000
chgmedhh_col	Percent change in real median household income in 1980 dollars, adjusted for cost-of-living differences, 1980-2000
chgpercap_col	Percent change in real per capita income in 1980 dollars, adjusted for cost-of-living, 1980-2000
chgpov	Percentage-point change in poverty rate, 1980-2000
chgunemp	Percentage-point change in unemployment rate, 1980-2000
coll00	Percent of residents with at least some college, 2000
depend00	Percent of residents age 17 or under and 65 or over, 2000
di00_col	Index of municipal distress score, 2000, adjusted for cost-of-living differences
di80_col	Index of municipal distress score, 1980, adjusted for cost-of-living differences
fire00	Percent of labor force in finance, insurance, and real estate, 2000
labfrc80	Labor force participation rate, 1980
lnpop80	Natural log of population, 1980
man00	Percent of labor force in manufacturing, 2004
medhh80_col	Median household income, adjusted for cost-of-living differences, 1980
percap80_col	Per capita income, adjusted for cost-of-living differences, 1980
pov80	Poverty rate, 1980
unemp80	Unemployment rate, 1980
coastalse	Coastal Southeast regional dummy variable
farwest	Far West regional dummy variable
greatlake	Great Lakes regional dummy variable
inlandse	Inland Southeast regional dummy variable
nthmideast	Northern Mideast regional dummy variable
rockymtn	Rocky Mountains regional dummy variable
sthmideast	Southern Mideast regional dummy variable
newengland	New England regional dummy variable
plains	Plains regional dummy variable
southwest	Southwest regional dummy variable

TABLE 5: Regression Model 1 Predicting the Relative Level of Municipal Distress
Dependent variable: 2000 distress index

Variable	Coefficient	t-statistic	p-value
intercept	1.190	0.83	0.406
lnpop80	-0.105	-1.72	0.090
di80_col	0.653	8.33	0.000
man00	0.023	2.07	0.042
fire00	0.082	3.21	0.002
coll00	0.010	1.13	0.260
depend00	-0.033	-1.61	0.112
coastalse	-0.073	-0.37	0.715
farwest	0.078	0.40	0.691
greatlake	0.043	0.22	0.823
inlandse	-0.222	-1.12	0.267
nthmideast	-0.332	-1.48	0.142
rockymtn	0.386	1.38	0.172
sthmideast	-0.195	-0.58	0.566
newengland	-0.594	-2.58	0.012
southwest	0.240	1.14	0.256
N		98	
Adjusted R ²		0.8113	
F-statistic _{15,82}		28.81 (p-value = 0.000)	

TABLE 6: Regression Model 2 Change in the Level of Municipal Distress
Dependent variable: change in distress index score 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	-0.170	-0.27	0.791
di80_col	-0.243	-4.01	0.000
lnpop80	-0.025	-0.51	0.613
chgman	0.011	1.00	0.318
chgfire	0.065	2.20	0.031
chgcoll	0.021	1.82	0.072
chgdepend	-0.046	-2.08	0.041
chgjobs	-0.005	4.11	0.000
coastalse	-0.245	-1.41	0.162
farwest	0.044	0.26	0.798
greatlake	0.040	0.24	0.810
inlandse	-0.370	-2.26	0.026
nthmideast	-0.276	-1.41	0.163
rockymtn	0.261	1.09	0.278
sthmideast	-0.464	-1.69	0.095
newengland	-0.361	-1.75	0.083
southwest	0.018	0.10	0.918
N		98	
Adjusted R ²		0.4794	
F-statistic _{16,81}		6.58 (p-value = 0.000)	

TABLE 7: Regression Model 3 Change in the Poverty Rate
 Dependent variable: percentage-point change in poverty rate 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	11.960	2.45	0.017
pov80	-0.126	-1.58	0.118
lnpop80	-0.418	-1.10	0.276
chgman	-0.045	-0.55	0.583
chgfire	-0.213	-0.96	0.340
chgcoll	-0.133	-1.47	0.147
chgdepend	0.580	3.42	0.001
chgunemp	0.200	1.29	0.200
chgjobs	-0.013	-1.57	0.120
coastalse	-1.081	-0.79	0.433
farwest	-0.105	-0.08	0.936
greatlake	1.391	1.06	0.294
inlandse	0.182	0.14	0.889
nthmideast	1.076	0.72	0.475
rockymtn	-0.981	-0.54	0.592
sthmideast	-0.103	-0.05	0.961
newengland	0.185	0.12	0.908
southwest	0.052	0.04	0.970
N		98	
Adjusted R ²		0.3635	
F-statistic _{17,80}		4.26 (p-value = 0.000)	

TABLE 8: Regression Model 4 Change in the Unemployment Rate
 Dependent variable: percentage-point change in unemployment rate 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	-0.486	-0.14	0.891
unemp80	-0.415	-4.57	0.000
lnpop80	0.423	1.61	0.111
chgman	-0.096	-1.54	0.127
chgfire	-0.148	-0.97	0.336
chgcoll	-0.171	-2.46	0.016
chgdepend	-0.053	-0.45	0.656
chgjobs	-0.006	-1.04	0.301
chglabfrc	0.025	0.31	0.757
coastalse	1.689	1.86	0.067
farwest	-0.361	-0.40	0.693
greatlake	-1.221	-1.35	0.181
inlandse	0.746	0.85	0.396
nthmideast	1.614	1.60	0.114
rockymtn	-1.411	-1.13	0.261
sthmideast	2.395	1.67	0.100
newengland	1.872	1.74	0.085
southwest	-0.814	-0.86	0.391
N		98	
Adjusted R ²		0.4815	
F-statistic _{17,80}		6.30 (p-value = 0.000)	

TABLE 9: Regression Model 5 Change in Real Household Income
 Dependent variable: percent change in real median household income 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	21.932	1.28	0.203
medhh80_col	-0.001	-2.20	0.031
lnpop80	-0.644	-0.57	0.569
chgman	0.841	3.52	0.001
chgfire	0.805	1.24	0.220
chgcoll	0.376	1.41	0.161
chgdepend	-1.346	-2.69	0.009
chgunemp	0.177	0.39	0.696
chgjobs	0.092	3.73	0.000
coastalse	0.593	0.15	0.881
farwest	-4.789	-1.23	0.221
greatlake	-7.458	-1.95	0.055
inlandse	-4.009	-1.09	0.280
nthmideast	-13.910	-3.09	0.003
rockymtn	4.443	0.82	0.413
sthmideast	-7.411	-1.23	0.224
newengland	-9.443	-1.96	0.054
southwest	0.836	0.21	0.834
N		98	
Adjusted R ²		0.6612	
F-statistic _{17,80}		12.14 (p-value = 0.000)	

TABLE 10: Regression Model 6 Change in the Labor Force Participation Rate
 Dependent variable: percentage-point change in labor force participation 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	24.485	4.23	0.000
labfrc80	-0.295	-4.55	0.000
lnpop80	-0.513	-1.58	0.118
chgman	0.250	3.60	0.001
chgfire	-0.015	-0.08	0.939
chgcoll	0.362	4.64	0.000
chgdepend	-0.411	-2.95	0.004
chgunemp	-0.085	-0.67	0.502
chgjobs	0.012	1.62	0.108
coastalse	-2.426	-2.13	0.036
farwest	-2.233	-1.98	0.052
greatlake	-0.221	-0.19	0.846
inlandse	-3.370	-3.13	0.002
nthmideast	-2.125	-1.63	0.107
rockymtn	-0.335	-0.21	0.830
sthmideast	-3.457	-1.95	0.055
newengland	-0.973	-0.70	0.484
southwest	-2.434	-2.10	0.039
N		98	
Adjusted R ²		0.6299	
F-statistic _{17,80}		10.71 (p-value = 0.000)	

TABLE 11: Regression Model 7 Change in Real Per Capita Income
 Dependent variable: percent change in real per capita income 1980-2000

Variable	Coefficient	t-statistic	p-value
intercept	22.684	1.12	0.266
percap80_col	-0.001	-0.83	0.407
lnpop80	-1.724	-1.27	0.208
chgman	0.564	1.89	0.063
chgfire	-0.044	-0.06	0.956
chgcoll	1.703	5.26	0.000
chgdepend	-1.038	-1.78	0.080
chgunemp	0.933	1.77	0.081
chgjobs	0.092	3.08	0.003
coastalse	8.672	1.82	0.072
farwest	-7.533	-1.59	0.116
greatlake	-0.820	-0.17	0.862
inlandse	6.836	1.51	0.136
nthmideast	-14.779	-2.68	0.009
rockymtn	1.729	0.26	0.792
sthmideast	7.289	0.99	0.325
newengland	-12.650	-2.15	0.035
southwest	9.118	1.87	0.065
N		98	
Adjusted R ²		0.6828	
F-statistic _{17,80}		13.28 (p-value = 0.000)	

TABLE 12: Model 1 standard deviations of residuals (dependent variable = 2000 distress index)

City	Standard Deviations	City	Standard Deviations
Las Vegas	5.168	Riverside	0.049
Fort Wayne	2.010	Sacramento	0.040
San Antonio	1.829	Denver	-0.040
Rockford	1.646	Jackson	-0.054
Paterson	1.421	Jersey City	-0.116
Memphis	1.386	Albuquerque	-0.138
Jacksonville	1.350	Salt Lake City	-0.156
Omaha	1.278	San Diego	-0.157
Indianapolis	1.111	Dayton	-0.187
Portland	0.994	Tucson	-0.232
Worcester	0.978	San Francisco	-0.233
Austin	0.961	Flint	-0.246
Raleigh	0.837	Seattle	-0.277
Nashville-Davidson	0.826	Oakland	-0.297
Grand Rapids	0.806	San Jose	-0.436
Boston	0.798	Shreveport	-0.449
Louisville	0.696	Cincinnati	-0.452
Bridgeport	0.689	Atlanta	-0.497
Baltimore	0.653	Oklahoma City	-0.521
Mobile	0.613	Birmingham	-0.532
Tacoma	0.613	Lansing	-0.539
Columbus	0.589	Spokane	-0.552
Detroit	0.548	Evansville	-0.554
Knoxville	0.532	Pittsburgh	-0.618
Wichita	0.529	Washington	-0.653
Orlando	0.527	Rochester	-0.694
Fort Worth	0.525	St. Louis	-0.708
Kansas City, Mo	0.523	Stockton	-0.762
Montgomery	0.519	Minneapolis	-0.764
Norfolk	0.414	Cleveland	-0.791
Greensboro	0.389	Fresno	-0.806
Akron	0.372	Dallas	-0.835
Philadelphia	0.345	Des Moines	-0.859
El Paso	0.297	Los Angeles	-0.903
Newark	0.296	Richmond	-0.973
New York	0.291	Honolulu	-1.021
Corpus-Christi	0.274	Lexington-Fayette	-1.038
Charlotte	0.262	Fort Lauderdale	-1.113
New Orleans	0.262	Houston	-1.134
Buffalo	0.249	Syracuse	-1.174
Colorado Springs	0.197	Tulsa	-1.194
Little Rock	0.195	Madison	-1.207
Chicago	0.179	Miami	-1.321
Toledo	0.176	Anaheim	-1.419
Phoenix	0.168	Baton Rouge	-1.453
Providence	0.142	Chattanooga	-1.502
Tampa	0.125	Gary	-1.509
New Haven	0.091	Milwaukee	-1.952
Springfield	0.085	Hartford	-2.782

TABLE 13: Model 2 standard deviations of residuals (dependent variable = change in distress index 1980-2000)

City	Standard Deviation	City	Standard Deviation
Fort Wayne	2.995	San Jose	0.010
Rockford	2.853	Springfield	-0.050
Las Vegas	2.453	San Diego	-0.060
Greensboro	1.818	New Orleans	-0.080
Paterson	1.730	Dallas	-0.174
Jacksonville	1.647	Lansing	-0.262
San Francisco	1.567	Toledo	-0.270
Raleigh	1.540	Des Moines	-0.280
Wichita	1.522	Tulsa	-0.314
Omaha	1.353	Dayton	-0.348
Portland	1.137	Shreveport	-0.373
Memphis	1.095	Philadelphia	-0.375
San Antonio	1.001	Birmingham	-0.394
Jackson	0.994	Seattle	-0.417
Charlotte	0.923	New Haven	-0.431
Indianapolis	0.866	Honolulu	-0.435
New York	0.829	Salt Lake City	-0.466
Louisville	0.815	Madison	-0.476
Mobile	0.795	Riverside	-0.521
Baltimore	0.783	Phoenix	-0.590
Flint	0.774	Anaheim	-0.616
Grand Rapids	0.716	Fresno	-0.728
Norfolk	0.694	Spokane	-0.773
Little Rock	0.671	Washington	-0.783
Detroit	0.626	Tucson	-0.799
Newark	0.619	Houston	-0.803
Fort Worth	0.602	Syracuse	-0.846
Boston	0.588	Minneapolis	-0.850
Bridgeport	0.583	Richmond	-0.859
Austin	0.547	Cleveland	-0.862
Akron	0.429	Miami	-0.869
Denver	0.429	Stockton	-0.885
Worcester	0.330	Cincinnati	-0.967
Kansas City, Mo	0.327	Rochester	-0.975
Montgomery	0.280	Evansville	-1.002
Knoxville	0.267	Sacramento	-1.036
Buffalo	0.243	Tampa	-1.056
Oakland	0.205	Orlando	-1.062
El Paso	0.203	Hartford	-1.132
Oklahoma City	0.166	Chattanooga	-1.305
Jersey City	0.159	Fort Lauderdale	-1.361
Nashville-Davidson	0.150	Baton Rouge	-1.361
Corpus-Christi	0.148	Pittsburgh	-1.383
Providence	0.111	Gary	-1.409
Los Angeles	0.084	Atlanta	-1.415
Chicago	0.078	Lexington-Fayette	-1.554
Colorado Springs	0.037	Columbus	-1.627
Tacoma	0.015	St. Louis	-2.072
Albuquerque	0.010	Milwaukee	-2.114

TABLE 14: Model 3 standard deviations of residuals (dependent variable = percentage-point change in poverty rate 1980-2000)

City	Standard Deviation	City	Standard Deviation
Providence	2.856	Knoxville	-0.060
Flint	2.565	Charlotte	-0.062
Rochester	2.123	San Diego	-0.088
Fresno	1.796	Spokane	-0.106
Fort Lauderdale	1.785	Evansville	-0.141
Syracuse	1.694	Grand Rapids	-0.151
Minneapolis	1.665	Riverside	-0.176
St. Louis	1.531	Fort Worth	-0.187
Phoenix	1.485	Mobile	-0.205
Richmond	1.316	Dayton	-0.257
Buffalo	1.225	Omaha	-0.260
Milwaukee	1.156	Baltimore	-0.313
Sacramento	1.137	Tulsa	-0.372
Jackson	1.072	Corpus-Christi	-0.412
Salt Lake City	1.043	Austin	-0.438
Birmingham	1.002	Philadelphia	-0.439
Baton Rouge	1.000	Akron	-0.454
Houston	0.891	Anaheim	-0.456
Stockton	0.832	Hartford	-0.478
Detroit	0.720	Madison	-0.492
Los Angeles	0.715	Jersey City	-0.544
Louisville	0.646	Columbus	-0.546
Tucson	0.612	Oakland	-0.603
Seattle	0.501	Chattanooga	-0.606
Oklahoma City	0.489	El Paso	-0.612
Shreveport	0.479	San Jose	-0.617
Tampa	0.464	Raleigh	-0.624
Toledo	0.454	Albuquerque	-0.685
Worcester	0.440	Indianapolis	-0.725
Cincinnati	0.430	Little Rock	-0.765
Pittsburgh	0.404	New Haven	-0.810
Dallas	0.363	Des Moines	-0.866
Washington	0.313	Lexington-Fayette	-0.866
Miami	0.312	Montgomery	-0.890
Springfield	0.297	Greensboro	-0.893
Nashville-Davidson	0.278	Rockford	-0.915
New Orleans	0.276	Chicago	-1.038
Orlando	0.270	Fort Wayne	-1.071
Tacoma	0.266	San Francisco	-1.074
Gary	0.225	Colorado Springs	-1.080
Cleveland	0.207	San Antonio	-1.134
Portland	0.070	Jacksonville	-1.292
Atlanta	0.050	Norfolk	-1.325
Boston	0.046	Memphis	-1.360
Denver	0.038	Wichita	-2.017
Lansing	0.034	Paterson	-2.128
Las Vegas	0.029	Honolulu	-2.225
New York	0.002	Newark	-2.338
Kansas City, Mo	-0.054	Bridgeport	-2.349

TABLE 15: Model 4 standard deviations of residuals (dependent variable = percentage-point change in unemployment rate 1980-2000)

City	Standard Deviation	City	Standard Deviation
Atlanta	3.535	Denver	-0.055
Hartford	2.482	Lexington-Fayette	-0.078
St. Louis	2.129	Rochester	-0.134
New Haven	2.092	Knoxville	-0.209
Gary	1.734	Colorado Springs	-0.217
Stockton	1.685	Oklahoma City	-0.222
Milwaukee	1.567	Anaheim	-0.258
Cleveland	1.558	Montgomery	-0.305
Fresno	1.557	Portland	-0.348
Tampa	1.324	Fort Worth	-0.361
Spokane	1.278	Seattle	-0.400
New Orleans	1.218	Syracuse	-0.451
Pittsburgh	1.189	Los Angeles	-0.474
Chicago	1.174	Phoenix	-0.474
Las Vegas	1.151	Little Rock	-0.480
Shreveport	1.070	Nashville-Davidson	-0.481
Newark	0.998	Riverside	-0.518
Dayton	0.775	Akron	-0.529
Miami	0.662	Providence	-0.571
Washington	0.652	Toledo	-0.583
Corpus-Christi	0.598	Charlotte	-0.619
Memphis	0.558	Louisville	-0.621
Chattanooga	0.558	Norfolk	-0.623
Madison	0.544	Albuquerque	-0.637
Birmingham	0.531	Baltimore	-0.652
Detroit	0.474	Grand Rapids	-0.668
Houston	0.444	Bridgeport	-0.680
Richmond	0.416	Fort Lauderdale	-0.682
Columbus	0.406	Wichita	-0.723
Sacramento	0.376	Raleigh	-0.755
El Paso	0.373	Boston	-0.760
Austin	0.353	Orlando	-0.765
Cincinnati	0.346	Indianapolis	-0.784
Jersey City	0.274	Kansas City, Mo	-0.795
Salt Lake City	0.272	Paterson	-0.811
Baton Rouge	0.194	San Diego	-0.866
Tacoma	0.182	Omaha	-0.869
Philadelphia	0.182	Greensboro	-0.915
Honolulu	0.173	Springfield	-0.939
Des Moines	0.163	Fort Wayne	-1.122
Mobile	0.151	Lansing	-1.383
Buffalo	0.143	New York	-1.389
Minneapolis	0.095	Flint	-1.507
Oakland	0.041	San Francisco	-1.538
Evansville	0.032	Jacksonville	-1.578
Tulsa	-0.008	Worcester	-1.623
Tucson	-0.014	Rockford	-2.035
Dallas	-0.025	San Jose	-2.041
San Antonio	-0.027	Jackson	-2.107

TABLE 16: Model 5 standard deviations of residuals (dependent variable = percent change in real median household income 1980-2000)

City	Standard Deviations	City	Standard Deviations
New Haven	2.721	Houston	0.042
Fresno	1.773	Fort Worth	-0.009
San Antonio	1.705	Montgomery	-0.012
Rockford	1.670	Columbus	-0.021
Baltimore	1.630	New Orleans	-0.027
Paterson	1.519	Minneapolis	-0.030
Fort Wayne	1.483	Pittsburgh	-0.051
Indianapolis	1.410	Syracuse	-0.079
Memphis	1.406	Anaheim	-0.079
San Diego	1.360	San Jose	-0.141
Buffalo	1.357	Dallas	-0.147
Atlanta	1.184	Worcester	-0.194
Little Rock	1.138	Des Moines	-0.225
Norfolk	1.114	Kansas City, Mo	-0.227
Austin	1.109	Detroit	-0.233
El Paso	1.092	Denver	-0.245
Wichita	1.044	Salt Lake City	-0.380
Los Angeles	0.990	Bridgeport	-0.388
Greensboro	0.959	Chattanooga	-0.511
Chicago	0.832	Oakland	-0.578
Jacksonville	0.821	Milwaukee	-0.618
Cincinnati	0.793	Cleveland	-0.650
Corpus-Christi	0.787	Newark	-0.657
Stockton	0.667	Knoxville	-0.724
Tampa	0.662	Orlando	-0.731
Colorado Springs	0.625	Sacramento	-0.745
Tacoma	0.604	Hartford	-0.790
Rochester	0.553	St. Louis	-0.801
Boston	0.540	Honolulu	-0.801
Portland	0.530	Las Vegas	-0.813
Louisville	0.452	Springfield	-0.826
Raleigh	0.431	Flint	-0.840
Nashville-Davidson	0.417	Birmingham	-0.996
San Francisco	0.366	Gary	-1.020
Charlotte	0.343	Phoenix	-1.034
Riverside	0.292	Providence	-1.064
Philadelphia	0.281	Seattle	-1.094
Madison	0.257	Toledo	-1.143
Omaha	0.239	Fort Lauderdale	-1.167
Grand Rapids	0.232	Lansing	-1.197
Shreveport	0.208	Evansville	-1.350
Dayton	0.207	Albuquerque	-1.366
Akron	0.186	Washington	-1.630
Jackson	0.178	Miami	-1.644
Tulsa	0.160	Baton Rouge	-1.757
Lexington-Fayette	0.135	Richmond	-1.972
Oklahoma City	0.129	Spokane	-2.329
Mobile	0.093	Tucson	-2.467
Jersey City	0.085	New York	-3.008

TABLE 17: Model 6 standard deviations of residuals (dependent variable = percentage-point change in labor force participation rate 1980-2000)

City	Standard Deviations	City	Standard Deviations
Raleigh	2.492	Worcester	0.036
Bridgeport	1.875	Fort Wayne	0.031
Greensboro	1.639	Oklahoma City	0.008
Tacoma	1.593	Denver	0.000
Rochester	1.592	Dallas	-0.025
Akron	1.494	New York	-0.051
Portland	1.257	Colorado Springs	-0.059
Tulsa	1.171	Pittsburgh	-0.069
Memphis	1.094	Evansville	-0.080
Norfolk	1.080	Cincinnati	-0.096
Spokane	1.077	Rockford	-0.108
Lexington-Fayette	1.031	Tucson	-0.150
Buffalo	0.974	Little Rock	-0.166
Fort Worth	0.914	Sacramento	-0.180
Jacksonville	0.910	Omaha	-0.186
Louisville	0.862	Baltimore	-0.195
Minneapolis	0.832	San Antonio	-0.217
Phoenix	0.819	Shreveport	-0.225
Des Moines	0.817	Toledo	-0.242
Austin	0.758	Chattanooga	-0.299
Oakland	0.756	Birmingham	-0.332
Los Angeles	0.708	Jackson	-0.333
Madison	0.696	San Francisco	-0.370
Columbus	0.671	Grand Rapids	-0.379
Syracuse	0.631	Hartford	-0.563
New Haven	0.600	New Orleans	-0.637
Philadelphia	0.597	Detroit	-0.659
Fresno	0.589	Chicago	-0.667
Baton Rouge	0.547	Kansas City, Mo	-0.746
Seattle	0.525	Boston	-0.785
Milwaukee	0.487	Fort Lauderdale	-0.819
Knoxville	0.466	Houston	-0.821
Riverside	0.456	Gary	-0.823
Nashville-Davidson	0.446	San Jose	-0.952
Charlotte	0.441	Mobile	-1.004
Albuquerque	0.433	Dayton	-1.085
Wichita	0.381	St. Louis	-1.098
Stockton	0.374	Newark	-1.119
Lansing	0.341	Paterson	-1.216
San Diego	0.328	Corpus-Christi	-1.284
Anaheim	0.252	Providence	-1.294
Cleveland	0.221	Jersey City	-1.338
Washington	0.195	Richmond	-1.355
Tampa	0.134	Montgomery	-1.450
Springfield	0.131	El Paso	-1.605
Indianapolis	0.121	Orlando	-1.660
Flint	0.075	Honolulu	-2.101
Atlanta	0.066	Miami	-2.928
Salt Lake City	0.059	Las Vegas	-4.313

TABLE 18: Model 7 standard deviations of residuals (dependent variable = percent change in real per capita income 1980-2000)

City	Standard Deviations	City	Standard Deviations
Atlanta	2.525	Columbus	-0.038
New Haven	2.524	Jacksonville	-0.040
Rockford	1.892	Dallas	-0.051
San Antonio	1.878	Paterson	-0.065
Los Angeles	1.698	Shreveport	-0.086
Cincinnati	1.606	Montgomery	-0.100
Fresno	1.553	Honolulu	-0.130
Indianapolis	1.389	Colorado Springs	-0.159
Buffalo	1.347	Des Moines	-0.223
Austin	1.290	Knoxville	-0.265
El Paso	1.202	Raleigh	-0.274
Seattle	1.166	Tacoma	-0.311
Greensboro	1.138	Las Vegas	-0.344
San Diego	1.010	Chicago	-0.382
Baltimore	0.998	Albuquerque	-0.454
Denver	0.981	Newark	-0.462
Tampa	0.965	Evansville	-0.489
Charlotte	0.962	Bridgeport	-0.563
Little Rock	0.923	St. Louis	-0.606
Riverside	0.884	Oklahoma City	-0.610
Memphis	0.846	Springfield	-0.615
Pittsburgh	0.824	Toledo	-0.656
Rochester	0.804	San Jose	-0.681
Kansas City, Mo	0.723	Grand Rapids	-0.681
Jackson	0.711	Lansing	-0.721
Corpus-Christi	0.697	Minneapolis	-0.725
Syracuse	0.659	Hartford	-0.737
Wichita	0.617	Birmingham	-0.769
Boston	0.556	Fort Lauderdale	-0.808
Houston	0.507	Miami	-0.822
Flint	0.506	Salt Lake City	-0.822
Philadelphia	0.455	New Orleans	-0.893
Dayton	0.444	Sacramento	-0.919
Fort Wayne	0.430	Cleveland	-0.947
Louisville	0.291	Oakland	-0.950
Akron	0.249	Jersey City	-0.980
Chattanooga	0.237	Washington	-0.998
Worcester	0.217	Detroit	-1.076
Omaha	0.213	Fort Worth	-1.102
San Francisco	0.192	Baton Rouge	-1.187
Mobile	0.174	Anaheim	-1.257
Norfolk	0.145	Phoenix	-1.267
Madison	0.113	Orlando	-1.342
Stockton	0.102	Providence	-1.382
Lexington-Fayette	0.096	Milwaukee	-1.644
Nashville-Davidson	0.022	Spokane	-2.003
Tulsa	0.005	Tucson	-2.094
Gary	0.003	Richmond	-2.448
Portland	-0.010	New York	-2.581

TABLE 19: Cities that exceeded expectations on at least two of the performance measure regression models

+ indicates the city's residual was above one standard deviation on the performance measure

City	Model 4 (poverty rate)	Model 5 (unemployment rate)	Model 6 (median household income)	Model 7 (labor force participation rate)	Model 8 (per capita income)
Atlanta			+		+
Austin			+		+
Bridgeport	+			+	
Buffalo			+		+
El Paso			+		+
Fort Wayne	+	+	+		
Fresno			+		+
Greensboro				+	+
Indianapolis			+		+
Jacksonville	+	+			
Memphis	+		+	+	
New Haven			+		+
Norfolk	+		+	+	
Paterson	+		+		
Rockford		+	+		+
San Antonio	+		+		+
San Diego			+		+
San Francisco	+	+			
Wichita	+		+		

TABLE 20: Cities that performed worse than expected on at least two of the performance measure regression models
 - indicates the city's residual was below one standard deviation on the performance measure

City	Model 4 (poverty rate)	Model 5 (unemployment rate)	Model 6 (median household income)	Model 7 (labor force participation)	Model 8 (per capita income)
Baton Rouge			-		-
Fort Lauderdale	-		-		
Fresno	-	-			
Gary		-	-		
Las Vegas		-		-	
Miami			-	-	
Milwaukee	-	-			-
New York			-		-
Orlando				-	-
Phoenix	-		-		-
Providence	-		-	-	-
Richmond	-		-	-	-
Spokane		-	-		-
St. Louis	-	-		-	
Tucson			-		-

APPENDIX 1: Median-scores and index formation

Distributions of the size of cities, whether measured by population or income, as well as measures of the income distribution, are highly skewed with long right-hand tails and densities concentrated on the left side of the distribution. These data typically have means to the right of the median and large standard deviations. The shapes of these distributions cause both real and conceptual problems when constructing indices using standardized (z) scores that use the mean as their measure of central tendency.

Indices are constructed when it is desirable to operationalize concepts with multiple indicators, each of which imperfectly measures the underlying concept of interest. Standardized scores are used in index creation when the variables used to capture different aspects of the underlying concept, such as economic or social well being, have different units of measure — dollars, percentages, growth rates, etc. — making it impossible to simply to add the variables together and then to weight the results. Hamilton writes that “standard scores are convenient when variables have no natural units, or when we want to compare variables measured in different units or with different standard deviations” (Hamilton 1991, p.256). This is because standardized variables are expressed, or measured, in terms of their relative distance from the mean, using standard deviation units as the metric. Standardized scores have an additional advantage over more abstract means of index creation, such as factor analysis, because it is easier to intuitively understand and interpret the result — the index score is interpreted in terms of distance from a measure of central tendency.

Resistance Outliers, and Index Creation

Lanzante (1996) defines statistical “resistance” as the tolerance of a statistical technique (either an estimator or a test) to the presence of outliers, where outliers are not characteristic of the “bulk of the data.” Most distributions that are relevant to cities and to measuring economic well-being have distributions that are severely skewed to the right and both the mean and standard deviation of the distributions are susceptible to the tug and pull of outliers. The means and standard deviations of these distributions are not resistant to outliers. Resistance is contrasted to a second important property of a statistics—its statistical efficiency, a relative measure of sampling variability. Lanzante states that many commonly used statistical techniques have no resistance at all, but that alternatives exist at the cost of efficiency. He begins his article with a discussion of the mean and standard deviation.

Using the mean as the measure of central tendency can present a distorted picture of the behavior of the center of the population and distance measures that rely on the mean and standard deviation will be distorted. In particular, z-scores to the right of the mean will be understated; those to the left of the mean, but to the right of the median will have the wrong sign; and all distance measures to the left of the mean being overstated. There is also a problem with the standard deviation in skewed distribution. The mean is used in the calculation and the deviations are squared, leading the standard deviation to be sensitive to extreme outliers.

Frequently there is confusion between the standardized normal, or z-distribution, and the z-score (Hamilton 1991). Standardized scores can be calculated on any variable, and the interpretation of the transformed variable remains the same — it measures the standardized distance from the mean of the data vector. It does not

make the variable's distribution normal; it simply provides a common unit of measure across variables.

If a standardized score is to be used for just one variable, issues of the bias entered by the measure of centrality would cause some trouble in interpretation, but the statistical properties of the measure would not be altered because calculating a standardized score is a monotonic (or linear) transformation of the variable. However, if a skewed index number is combined with other sub-indices, then the issue of skew becomes more important to the overall index. This is the reason why a resistant alternative to the z-score may be desirable in index creation where distance from the center of the distribution is a desirable property of the components of the index.

The z-transformation makes no assumption about the distribution of the underlying data, but it does force the data to take a very specific form: the mean of the transformed vector is 0.0 and the standard deviation is 1.0. The standardization that results measures each observation in terms of its distance from the mean of the distribution using standard deviations as the unit of measure. This standardized distance measure, coupled with the ease of performing the calculation and the direct interpretation of the z-scores are major attractions when several variables, with different units of measure, are added in multi-dimensional index construction.

However, the validity of the transformation is called into question when populations are distributed so that the median is some distance from the mean. There are two possible responses to this problem. The first is to change the shape of the data by using a nonlinear transformation to form an intervening variable and then standardize the intervening variable.⁹ The disadvantages of this approach are that (1) the resulting

⁹ Lee C. Hamilton suggested that the authors of this article use a logarithmic transformation, either $\ln(x)$ or $\log_{10}(x)$ to reduce positive skew. Other possible transformations include taking the square root of the data value for less

intermediate variable is extremely hard to interpret, (2) the method is computationally complex, and (3) face validity is lost. The second approach is to find a transformation that retains the desirable computational and interpretive properties of a z-score but is outlier-resistant. Our candidate is calculating a standardized variable based on the median of the distribution rather than the mean. We refer to this transformation as a Median-score.¹⁰

The Median-score is analogous to the z-score but it uses a set of measures that are less susceptible to the influence of outliers than z-scores. The z-transformation is given in equation 1 and the Median-transformation in equation (2).

The z-score is defined as:

$$z_i = (x_i - \mu) / \sigma \quad (1)$$

Where: z_i is the transformed observation of variable x

x_i is the observation

μ is the mean of the distribution of x

σ is the standard deviation of variable x

While the Median-score is:

$$M_i = (x_i - M) / \text{PSD} \quad (2)$$

severe positive skew or $[-1/\text{square root}(x)]$ for more severe positive skewed distributions. A final approach would be to use Box-Cox transformations.

¹⁰ The Median-score was suggested to Wolman and Hill by a colleague as being superior to the z-score in response to an earlier article (Hill, Wolman, and Brennan, 1998). The transformation was termed an n-score. However, an extended search Hill, Wolman, and Brennan and then by Furdell could not find a reference to n-scores in the literature. We did ascertain that the name n-score created a great deal of confusion in search engines. It was frequently confused with the number of observations (n) in a distribution and Japanese dart-scoring software. Seeing that the term n-score does not appear to exist in the published statistical literature we decided to rename the statistic the Median-score to emphasize its conceptual similarity to the z-score but that it is centered on the median of a distribution. John Brennan performed a series of comparisons between z- and Median-transformations in preparation of Hill et al. (1998) that demonstrated its robust properties. We use this section to explain the properties of Median-scores and offer them as an alternative to z-scores for index creation when the variables used have highly skewed distributions.

Where: M_i is the transformed observation of variable x

x_i is the observation

M is the median of the distribution

PSD is the pseudo-standard deviation, or pseudo-sigma, defined as the interquartile range (IQR) divided by 1.349.

$$\text{IQR} = q_{0.75} - q_{0.25}^{11}$$

Both the mean and standard deviation have no resistance, but the median (M) and the pseudo-standard deviation are resistant estimators of the distribution. The median is the middle value of the sample. The PSD is based on the interquartile range, which is the difference between the first and third quartile and captures the width, or spread, of the middle half of the distribution. The PSD is divided by 1.349, which is frequently rounded to 1.35, because in the case of the normal distribution the ratio of the IQR to 1.349 is equal to the standard deviation.¹²

The median and IQR are both easy to compute and to understand. They clearly represent the centrality of a population and the spread of the middle 50 percent of the observations and both are highly resistant to the tug and pull of outliers. However, they are not terribly efficient. A review of several literatures shows that the PSD is being used as an estimator where there is highly skewed data with a high frequency of positive outliers. Del Boca and her co-authors (2002) wrote in their review of investment research that the PSD is used as a “more robust measure of variability” (p. 6). The PSD is also used in climatologically research where data are highly uncertain.

¹¹ Sometimes the IQR is written $(Q_3 - Q_1)$

¹² Lanzante writes that “For a Gaussian distribution the IQR is 1.349 times the standard deviation; therefore the pseudo-standard deviation (s_{ps}) may be defined as the IQR divided by 1.349.” 1.349 is equal to $(2 \cdot 0.674)$, which is 50 percent of the spread in the normal distribution. If the distribution were normal the standard deviation and the PSD would be equal.

Combining the properties of the median (M) and the PSD in the Median-score provides a highly resistant standardized transformation that accurately represents the middle portion of a distribution and distance from the middle. In the case of the indices created in this article, the loss in statistical efficiency is warranted because the rightward skew of the data will give too much weight to extremely large metropolitan areas or central cities as well as to those with high incomes in the case of measures of the income distribution.

APPENDIX 2: Adjusting for cost-of-living differences

The ACCRA Cost-of-Living index, which measures relative price levels among metropolitan statistical areas (MSAs), is currently the most widely available and reliable source of cost-of-living information. We attempted to use the ACCRA indices for 1980 and 2000 to adjust our income measures (this study uses both per capita and median household income data) for differences in cost-of-living across cities. However, the index does not include all MSAs or even a consistent set of MSAs from one year to the next. We therefore used ACCRA data for the available cities to predict a cost-of-living index for the missing cities.

We began by using the 2000 ACCRA index of those cities in our database for which the index was available as the dependent variable in a regression, with median home value, the natural log of population, and regional dummy variables as the independent variables. We then used this regression model to predict cost-of-living indices of those cities in our database for which ACCRA data was unavailable. The process was then repeated using 1980 data, and the resulting ACCRA and predicted indices were applied to the income measures. The R-squared for the 2000 regression model was 0.78, and for the 1980 was 0.84, meaning both models were highly predictive.

APPENDIX 3: Regions used in regression analysis

New England

Connecticut
Maine
Massachusetts
New Hampshire
Rhode Island
Vermont

Southern Mideast

Delaware
District of Columbia
Maryland

Northern Mideast

New Jersey
New York
Pennsylvania

Great Lakes

Illinois
Indiana
Michigan
Ohio
Wisconsin

Plains

Iowa
Kansas
Minnesota
Missouri
Nebraska
North Dakota
South Dakota

Coastal Southeast

Florida
Georgia
North Carolina
South Carolina
Virginia

Inland Southeast

Alabama
Arkansas
Kentucky
Louisiana
Mississippi
Tennessee
West Virginia

Southwest

Arizona
New Mexico
Oklahoma
Texas

Rocky Mountain

Colorado
Idaho
Montana
Utah
Wyoming

Far West

California
Nevada
Oregon
Alaska
Hawaii

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